RICHARD W. POMBO, CA Chairman Don Young, AK W.L. "BILLY" TALIZINI LA JIM SAXTON, NJ ELTON GALLEGLY, CA JOHN J. DUNCAN, JR., TN Wayne T. Gilchrest, MD KEN CALVERT, CA SCOTT McINNIS. CO BARBARA CUBIN, WY GEORGE P. RADANOVICH, CA WALTER B. JONES, NC CHRIS CANNON, UT JOHN E. PETERSON, PA JIM GIBBONS, NV MARK E. SOUDER, IN GREG WALDEN, OR THOMAS G. TANCREDO, CO J.D. HAYWORTH, AZ TOM OSBOBNE NE JEFF FLAKE, AZ DENNIS R. REHBERG, MT RICK RENZI, AZ TOM COLE, OK STEVAN PEARCE, NM ROB BISHOP, UT DEVIN NUNES, CA VACANCY

> STEVEN J. DING Chief of Staff



H.S. House of Representatives Committee on Resources

Washington, DC 20515

JAMES H. ZOIA

Democratic Staff Director

NICK J. RAHALL II. WV

DALE E. KILDEE, MI

Neil Abercrombie, HI

SOLOMON P. ORTIZ, TX

FRANK PALLONE JR. N.J.

CALVIN M. DOOLEY, CA

RON KIND, WI JAY INSLEE, WA

TOM UDALL, NM MARK UDALL, CO

DONNA M. CHRISTENSEN, VI

GRACE F. NAPOLITANO, CA

ANÍBAL ACEVEDO-VILÁ, PR BRAD CARSON, OK

RAÚL M. GRIJALVA, AZ

GEORGE MILLER, CA

RUBÉN HINOJOSA, TX

JOE BACA, CA BETTY McCOLLUM, MN

CIRO D. RODRIGUEZ, TX

DENNIS A CARDOZA CA

EDWARD I MARKEY MA

MADELEINE Z. BORDALLO, GU

Ranking Democrat Member

October 4, 2004

The Honorable Gale Norton Secretary of the Interior The Department of the Interior 1849 C Street, N.W. Washington, D.C. 20240

Dear Secretary Norton:

I am heartened by the fact that a number of utilities are seeking to add a significant amount of wind energy capacity to their resource portfolio. I am equally heartened by the growth of wind power on public lands that is projected by the Bureau of Land Management's Draft Programmatic Environmental Impact Statement for Wind Energy Development made available on September 10, 2004. While I believe that wind energy has a bright future, I have strong concerns about guidance that originated in your department that could hamper this progress.

In particular, I am troubled about the U.S. Fish and Wildlife Service's July 2003 "Interim Guidance on Avoiding and Minimizing Wildlife Impacts from Wind Turbines." While the document's purpose is implicit in its title, it is proving to be harmful to the development of appropriately sited and designed wind generation facilities. Despite statements to the contrary by the Service, the "interim" guidance is being interpreted as having the force of regulation. Even though the guidance is characterized as "interim" and "voluntary" these qualifications do nothing to diminish the perception that it was released as a rulemaking with the Service's full blessing. The interim guidance has weight far beyond what is appropriate and it has and will continue to have impacts on individual wind power projects far in excess of what is acceptable given that it is merely a draft document.

The long data collection timelines over multiple sites that are espoused by the Service's guidance negatively affect the industry's utilization of the wind energy Production Tax Credit (PTC), a critical factor in financing new wind power installations. Congress voted September 23rd to reinstate the credit through 2005 as part of the middle class tax cut bill (H.R. 1308). Once signed by the President, H.R. 1308 will retroactively extend the PTC from December 31, 2003 to December 31, 2005 (a period of only 15 months going forward). The PTC provides a 1.5 cent-per-kilowatt-hour tax credit (adjusted annually

for inflation) for electricity generated with wind turbines. It is important to note that the credit extends only to actual production.

State and local land use regulators are using the Service's draft guidance document to evaluate wind energy projects because it has the look and feel of a formal regulatory standard. In many cases these are individuals with limited exposure to wind energy projects looking for a supportive document. I believe that their perception of the draft guidance would be different if they knew it had no meaningful input from either the proponents or the opponents of wind energy systems. Not taking meaningful public comment may have expedited the department's renewable energy initiative, but it also has permitted the dissemination of a document without public input. I have been advised that wind energy projects have been adversely affected by reviews and assessments based on the use of this flawed document. The draft guidance should not be utilized to assess any projects by anyone until it has been revised in a manner consistent with the congressional policies on preparing regulations and guidance.

I note that you sent instructions to the Service's field offices regarding implementation of the interim guidance on April 26, 2004. I regard such after-the-fact, guidance-on-guidance to be a symptom of what is wrong with the process used by the Service. I ask that you remedy this unfortunate situation by immediately suspending the use of the interim guidance. If you determine that it is appropriate for your department to reissue this wildlife guidance for wind energy projects, I also urge the Department to open the process up to public comment. Only after taking public comments should the draft documents be reissued as guidance of any sort, including "interim guidance."

I applaud your initiative to encourage development of energy resources, including wind power, on public lands. I have witnessed the tremendous value that wind power brings to rural communities and the public in general. The wind energy industry has been the fastest-growing energy industry for more than ten years and is responsible for the creation of thousands of jobs across the nation. Wind energy development has been of tremendous value to rural landowners, creating supplemental income in some cases to the extent of allowing them to remain on their land. The American public deserves to benefit from development on publicly owned lands as well.

I stand ready to work with you on correcting this situation.

1/1/MOLALA

Richard W. Pombo Chairman

Committee on Resources

WindPac contributions - as tracked by Campaign Money

http://www.campaignmoney.com/finance.asp?type=pn&cycle=04&criteria=windpac

Political Candidates Receiving Contributions from AMERICAN WIND ENERGY ASSOCIATION POLITICAL ACTION COMMITTEE (WINDPAC)

Name			Party	State	\$
LINCOLN	BLANCHE LAMBERT	Senate	Democrat	AR	500
PASTOR	EDWARD L	House	Democrat	AZ	100
MATSUI	ROBERT	House	Democrat	CA	500
POMBO	RICHARD	House	Republican	(CA)	(1000)
WELLER	GERALD C JERRY	House	Republican	DC	7000
FOLEY	MARK	House	Republican	FL	1000
GRASSLEY	CHARLES E	Senate	Republican	IA	2000
LATHAM	TOM	House	Republican	IA	500
REHBERG	DENNIS R	House	Republican	MT	500
CONRAD	KENT	Senate	Democrat	ND	5000
DORGAN	BYRON L	Senate	Democrat	ND	3000
BINGAMAN	JEFF	Senate	Democrat	NM	1000
REID	HARRY	Senate	Democrat	NV	3000
BISHOP	TIMOTHY	House	Democrat	NY	500
COLE	TOM JEFFERY	House	Republican	OK	500
DOGGETT	LLOYD A MR.	House	Democrat	TX	500
STENHOLM	CHARLIE W.	House	Democrat	TX	500
BOUCHER	FREDERICK CARLYLE	House	Democrat	VA	500
KIND	RONALD JAMES	House	Democrat	WI	1000
				Total =	28600

Democrats - \$16,500; Republicans - \$12,100

WindPac contributions - as tracked by Campaign Money

http://www.campaignmoney.com/finance.asp?type=pn&cycle=04&criteria=windpac

Top 100 Donors/Individual Financial Contributors to AMERICAN WIND ENERGY ASSOCIATION POLITICAL ACTION COMMITTEE (WINDPAC)

Name			\$		
ABDUL	RASHID		500	05/19/2004	
ABDUL	RASHID		500	10/23/2003	PA
ADAMS	WILLIAM W		1000	04/15/2004	PALOS VERDES ESTAT CA 90274
AHLSTROM	MARK		250	03/12/2004	
AMIS	THOMAS R		1000	06/25/2004	WASHINGTON DC 20016
BAILEY	BRUCE H		1000	03/25/2004	LATHAM NY 12110
BAILEY	BRUCE H		1000	09/29/2003	LATHAM NY 12110
BERGEY	MICHAEL		2000	03/27/2003	NORMAN OK 73072
BERGEY	MICHAEL L S		1000	06/25/2004	NORMAN OK 73072
BERGEY	MICHAEL L S		1000	04/15/2004	NORMAN OK 73072
BLITTERSDORF	DAVID C		1000	06/05/2003	CHARLOTTE VT 05445
BLITTERSDORT	DAVID C		1000	03/17/2004	CHARLOTTE VT 05445
CAPARELLI	DAVID		200	02/21/2003	
CONOVER	KAREN E		1000	06/25/2004	SEATTLE WA 98144
DEMEO	EDGAR A		250	04/15/2004	PALO ALTO CA 94306
DEWOLFF	ELIZABETH		500	05/14/2003	GLEN ALLEN VA 23059
DEWOLFF	ELIZABETH		500	04/15/2004	GLEN ALLEN VA 23059
EIROWSK	ED		200	06/05/2003	
ENFIELD	SAMUEL		500	03/12/2004	DICKERSON MD 97214
ENFIELD	SAMUEL		500	05/14/2003	DICKERSON MD 20842
GATES	ROBERT A		1000	05/14/2003	TEHACHUPI CA 93561
GOSSELIN	DEAN R		1000	04/15/2004	WEST PALM BEACH FL 33405
GOSSELIN	DEAN		750	02/21/2003	WEST PALM BEACH FL 33405
GRAY	THOMAS		500	03/12/2004	NORWICH VT 05055
GRAY	TOM		250	06/05/2003	NORWICH VT 05055
GRAY	TOM		250	02/21/2003	NORWICH VT 05055
GRUNDTNER	JEROME A		500	08/25/2003	FOREST LAKE MN 55025
HOISETH	CRAIG		1000	06/05/2003	CROOKSTON MN 56716
HOISETH	CRAIG A		1000	03/17/2004	CROOKSTON MN 56716
HOLMES	WILLIAM		250	06/23/2003	PORTLAND OR 97214
JAURICH	GREGORY J		2000	03/27/2003	NORTH OAKS MN 55127
JONDAHL	TERRI		1000	03/17/2004	FLOWERY BRANCH GA 30542
JONDAHL	TERRI		1000	12/12/2003	FLOWERY BRANCH GA 30542
KIRKPATRICK	MARGARET		250	06/05/2003	
LAMM	DAVID S		1500	09/29/2003	OAK PARK CA 91377
OLSEN	DAVID B		500	03/27/2003	VENTURA CA 93001
POORE	ROBERT Z		1000	06/05/2003	SEATTLE WA 98119
POORE	ROBERT Z		1000	06/25/2004	SEATTLE WA 98119
RACKSTRAW	KEVIN		500	04/15/2004	BETHESDA MD 20817
ROBERTS	ROBY		1000	04/15/2004	PORTLAND OR 97202
ROBERTS	ROBY		1000	06/23/2003	PORTLAND OR 97202
WALKER	RICHARD P		500	05/19/2004	LAKE KIOWA TX 76240
WIND	THOMAS A		1000	05/19/2004	JEFFERSON IA 50129
WIND	THOMAS A		750	03/17/2004	JEFFERSON IA 50129
WIND	THOMAS A		750 750	06/23/2003	JEFFERSON IA 50129
		Total =		00,20,2000	52 ERGOREN GOIZO

Total = **35150**

WindPac contributions - as tracked by Campaign Money							
http://www.campaignmoney.com/finance.asp?type=pn&cycle=04&criteria=windpac							
·							
Top 100 Don	ors/Individ	ual Finai	ncial Co	ntribut	ors to		
AMERICAN WINI						TEE (WIND	PAC
						,	-1
		AWEA		Wind			
		Board of	AWEA	Industry	Wind	Wind	
Name		Directors	Staff	Sales	Developer	Consultant	
ABDUL	RASHID	X					
ADAMS	WILLIAM W	X					
AHLSTROM	MARK					Х	http://www.windustry.com/conference/proceedings/ecodev/buildingb.htm#Mark%20Ahlstrom
AMIS	THOMAS R				Х		http://www.bakerbotts.com/attorneys/bio.asp?id=A070491971
BAILEY	BRUCE H	Х					AWS Truewind
BERGEY	MICHAEL	X					
BLITTERSDORF	DAVID C	X					
CAPARELLI	DAVID						?
CONOVER	KAREN E					Х	http://www.globalenergyconcepts.com/personnel.htm
DEMEO	EDGAR A					Х	http://www.eere.energy.gov/windpoweringamerica/pioneers_demeo.html
DEWOLFF	ELIZABETH				X		wife of Theo DeWolff - co-owner of AREC?
EIROWSK	ED						?
ENFIELD	SAMUEL	X			Х		Atlantic Renewable Energy Corp. (AREC)
GATES	ROBERT A	X					
GOSSELIN	DEAN R	X					
GRAY	THOMAS		Χ				Communications Director, AWEA
GRUNDTNER	JEROME A	X					
HOISETH	CRAIG			Х			http://www.windenergycouncil.org/contact.html; CEO - LM Glasfiber
HOLMES	WILLIAM						?
JAURICH	GREGORY J						?
JONDAHL	TERRI			Х			http://www.cabinc.com/thome.htm; CEO - CAB Inc.
KIRKPATRICK	MARGARET					Х	http://www.stoel.com/asp/resumes/resume.asp?rs_name=MDK169
LAMM	DAVID S			Х			http://www.eui-windfarm.com/corporate.Htm
OLSEN	DAVID B						?
POORE	ROBERT Z					Х	http://www.globalenergyconcepts.com/personnel.htm
RACKSTRAW	KEVIN	X			X		Clipper Windpower, Inc.
ROBERTS	ROBY	Х					
WALKER	RICHARD P	X					
WIND	THOMAS A					Χ	